

Primary Care South East Edinburgh (Outer Area) Strategic Assessment

Edinburgh Integration Joint Board

26 January 2017

Executive Summary

- 1. The purpose of this report is to request that the Integration Joint Board supports the submission of the Strategic Assessment for South East Edinburgh (Outer Area) to NHS Lothian Capital Investment Group.
- 2. The Strategic Planning Group considered the strategic assessment when it met in November 2017 and agreed to recommend that the Integration Joint Board approves the South East Edinburgh (Outer Area) Strategic Assessment for submission to the NHS Lothian Capital Investment Group (LCIG) for consideration as part of the NHS Lothian prioritisation process for capital allocations.

Recommendations

- 3. The Integration Joint Board is asked to:
 - note that the South East is identified as a priority area for investment in the Population Growth and Primary Care Premises Assessment 2016-2026, which was supported by the Integration Joint Board on 22 September 2017.
 - ii. note that a strategic assessment is the first part of the Scottish Capital Investment Manual (SCIM) guidelines with which health boards must comply to inform the Scottish Government of an intended investment proposal.
 - iii. note the South East Edinburgh (Outer Area) Strategic Assessment, attached as Appendix 1, has been produced following a workshop with relevant stakeholders.
 - accept the recommendation of the Strategic Planning Group that the Integration Joint Board (IJB) submits the South East Edinburgh (Outer





Area) Strategic Assessment to the NHS Lothian Capital Investment Group (LCIG) for consideration as part of the NHS Lothian prioritisation process for capital allocations.

Background /Main report

- 4. The Population Growth and Primary Care Premises Assessment 2016-2026 is a comprehensive assessment of the primary care pressures and needs across the city, reflecting the extensive housing investment set out in the City of Edinburgh Local Development Plan (LDP). The report was presented to and supported by the Integration Joint Board on 22 September 2017.
- 5. Current primary care provision, existing premises constraints, prevailing and future population growth are all considered for each locality in the report, and with reference to the timing of the planned new housing, have generated a priority list of actions to address primary care needs.
- 6. The list of actions requiring capital investment has to be prioritised by the Partnership and as part of the NHS Lothian process. NHS Lothian requires Health and Social Care partnerships to work together to produce a single list of primary care priorities across Lothian for inclusion in the NHS Lothian Capital Plan. Although the work to develop that list is in the early stages, each priority from a partnership has to be supported with a strategic assessment in the first instance.
- 7. A strategic assessment is the preliminary stage of the Scottish Capital Investment Manual (SCIM) guidelines, which health boards must follow to inform the Scottish Government of any proposed investment. Subsequent stages include Initial Agreement, when options for delivering the solution are considered, and Business Case Standard, or Outline and Full, depending on the level of proposed investment with regard to the health board's delegated limits.
- 8. Strategic assessments in respect of other localities will be completed in due course.

Main report

- 9. The South East wedge of the city is an area of extensive planned development, already giving cause for concern for the current and future delivery of primary care services.
- 10. More than 2,600 housing units are programmed in the area over the life of the LDP, adding at least another 5,500 patients to the area, with building underway at many sites and first completions due in 2017/18. This is in addition to several

- sites in the area that are already completed. Further growth is also expected when the Liberton Hospital site is developed, following disposal by NHS Lothian.
- 11. The impact of this growth, together with the constraints of existing provision and premises, predominantly affects five GP practices in the outer area of the South East Locality, namely Ferniehill, Southern, Inchpark, Gracemount and Liberton. All these practices are currently restricting their lists, and have been for some considerable time.
- 12. The strategic assessment, attached as Appendix 1, was produced following a workshop to consider the drivers for change, scope of services and possible solutions held with stakeholders, including; South East Locality Manager, Clinical Lead, and a Cluster Manager; Strategic Lead Primary Care and Quality; Strategic Programme Manager NHS Lothian; Senior Project Manager NHS Lothian Capital Planning; NHS Lothian Head of Capital Finance; Partnership Development Manager; Project Manager Primary Care.
- 13. The submission of the strategic assessment to NHS Lothian Capital Investment Group will enable access to the capital planning process, and if supported, the subsequent opportunity to develop the more detailed options appraisal, which forms part of the Initial Agreement to identify a solution for this area of need.

Key risks

14. There are no risks associated with the submission of this paper.

Financial implications

15. There are no financial implications associated with the submission of this paper.

Implications for Directions

- 16. The Integration Joint Board has issued direction EDI_2017/18_4 Primary Care, which includes the following:
 - 4 c) produce business cases to support priorities for capital investment beyond the current year taking account of the anticipated population expansion in each locality as identified in the 'Population and GP Premises Assessment Edinburgh';

Equalities implications

17. The strategic assessment takes account of the need to ensure that all citizens living in south east Edinburgh have access to the primary care services they need look after their health and wellbeing.

Sustainability implications

18. There are no sustainability implications arising from this report.

Involving people

19. The preparation of the strategic assessment involved key stakeholders as noted above. The fuller options appraisal at Initial Agreement stage will broaden the consultation process and engage more widely with users and providers of primary care services.

Impact on plans of other parties

- 20. Partnership prioritisation of primary care premises will be subsumed into a single list with other health and social care partnerships for the purposes of prioritisation by NHS Lothian.
- 21. Each priority from the Edinburgh Health and Social Care Partnership requires a strategic assessment for consideration.

Background reading/references

<u>Population Growth and Primary Care Premises Assessment: Edinburgh 2016 – 2026</u>

Scottish Capital Investment Manual

Report author

Michelle Miller

Interim Chief Officer, Edinburgh Health and Social Care Partnership

Contact: Maggie Gray, Project Manager, Primary Care

E mail: maggie.gray@nhslothian.scot.nhs.uk | Tel: 0131 469 3933

Appendices

Appendix 1

What are the Current Arrangements: GP services in SE outer area provided by Ferniehill, Southern, Inchpark, Gracemount, PROJECT: GP Capacity in and Liberton practices. A considerable number of housing developments are programmed in the South East wedge up to and **South East Outer Area** beyond 2026, requiring additional GP provision for the planned population growth. Current practices are all restricted and several are in accommodation which is not fit for purpose with little or no ability to increase capacity. What benefits will be How do these benefits link to What is the need for What solution is being gained from addressing NHSScotland's Strategic change? considered these needs? **Investment Priorities?** Identify Links Identify Links Prioritisation Ensure everyone has access to a Service Scope / Size Score Existing practices, due to a mixture GP by increasing capacity and of limitations of workforce and reducing restricted lists Provision of sustainable Person physical capacity, are unable to 5 GMS services in outer area Centred provide GMS to the current of EHSCP South East population hence list restrictions Shift the balance of care by Locality increasing the proportion of patients receiving care in Service Arrangement community settings Current difficulties nationally with Increase capacity through 2 Safe primary care workforce provision intensifying use of current undermine practices' stability and buildings, re-provision of Reduce emergency admissions to accommodation and /or potential to increase lists hospital and rate of attendance at develop new practice A/E Effective Service Providers Some existing premises restrict the Ensure that people who use 4 Quality of EHSCP, GP contractors, ability of practices to increase health and social care services NHS Lothian, City of Care capacity, and provide sufficient have positive experiences and Edinburgh Council, Third access to primary care. their dignity respected. sector Support the attainment of HEAT Some practices are operating from targets e.g early cancer detection, Impact on Assets Health of premises with non compliant antenatal access, early years 4 Potential refacilities and which are unfit for **Population** vaccinations provision/reconfigurations delivery of sustainable primary of some current care services against existing premises/provision of standards Improve the functional suitability new premises of the healthcare estate by City of Edinburgh Council Local providing compliant premises Value & **Developme**nt Plan confirms 3 Value & Procurement Sustainability programming in the area of at least New build will use the Hub Optimise financial and resource 2,400 houses/equating to a Framework, other usage through an efficient estate minimum of c5,000 people, with procurement to be and a stable health and social building underway or about to confirmed in Initial 18 **TOTAL SCORE** care system commence Agreement



